

Request for Decision

Title	Bylaw 1633/23 – Amendment to Land Use Bylaw 1385/17 – Redistricting of Lot 1, Block 1, Plan 1220583 from AG – Agriculture District to AG2 – Agriculture 2 District – First Reading
Proposed Motion	That Council give first reading of Bylaw 1633/23.
Administrative Recommendation	Administration recommends that Council give first reading of Bylaw 1633/23, to allow for the proposed amendment to proceed to a Public Hearing to receive feedback from affected parties.
Previous Council / Committee Direction	<p><u>November 15, 2022 Regular Council Meeting</u> Motion 413/22: That Council give third reading of Bylaw 1597/22.</p> <p><u>July 10, 2017 Regular Council Meeting</u> Motion 351/17: That Council give third reading to Bylaw 1385/17 - Land Use Bylaw.</p>
Report	<p><u>Background Information</u></p> <ul style="list-style-type: none"> • An application has been received to redistrict the subject parcel from AG – Agriculture District to AG2 – Agriculture 2 District. The purpose of the application is to facilitate a development permit for an Event Venue. • The subject property, which is 12.27 acres in size, is located approximately 2 km north of the Town of Morinville and is situated near Highway 2. Direct access is provided via Range Road 253 (see Schedule “A” of Attachment 1). • The applicants have received a Roadside Development Permit from Alberta Transportation and Economic Corridors for an Event Venue use. A Traffic Impact Assessment (TIA) was undertaken for this application and concluded that no improvements were required to provincial or local road networks. • The parcel currently has a shop, barn, and several farm buildings. The barn will be utilized as the main structure for events. Renovations may be required to ensure the barn meets appropriate safety standards reflecting its planned commercial classification. The applicant has already begun to investigate these requirements.

- Administration received one noise complaint for the subject parcel regarding an event occurring prior to redistricting or permit approvals.

Operational Details

- Proposed uses may include celebrations (birthdays, weddings, etc.), corporate events, and strategic planning. The maximum capacity is 120 users, with the property utilized for smaller gatherings that can be accommodated within the barn.
- The applicants are proposing limited overnight RV stays to provide some on-site accommodation.
- Current services include power, gas, internet, water (hauled in), and septic (hauled out).
- Proposed hours of operation include a starting time of 8:00 a.m. for daytime events. Evening events would have quiet hours at 10:00 p.m. with the doors closed and music limited to inside the venue. Guest checkout would be at midnight and closing of the barn must be complete by 1:00 a.m.
- 63 parking stalls are proposed on the lot in various locations to accommodate the maximum capacity of 120 users.

Referral Comments

- While not required for the redistricting process, the following information may be required at the development permit stage:
 - Parking plan
 - Approach upgrades
 - Lot grading and stormwater management plan
 - Detailed site plan
 - Noise attenuation study

External Communication

- Should Council give first reading of the Bylaw, Administration will ensure public notification and advertising for the Public Hearing are completed in accordance with relevant legislation and County processes.

Relevant Policy/Legislation/Practices

- The *Municipal Government Act* (MGA) authorizes Council to establish and amend bylaws.
- As no Area Structure Plan (ASP) exists for the area, the County's Municipal Development Plan provides the overarching land use policy for the application. The relevant MDP policies are listed below.
 - Policy 1.3.3 – *"Should develop and implement an Agriculture Viability Strategy in close conjunction with the local agricultural community to strengthen and enhance agricultural viability across Sturgeon County."*

On March 9, 2021, Council passed Bylaw 1538/21, which supported an Agribusiness and Agritourism Review to be

	<p>conducted through a community-based Task Force. The Agriculture 2 (AG2) District was created when Council passed Bylaw 1597/22 to support the recommendations provided by the Task Force. The AG2 District is intended to accommodate diversified agricultural development that has a greater effect on local road infrastructure and neighbouring parcels due to increased levels of traffic and visitors.</p> <ul style="list-style-type: none"> ○ Policy 5.2.7 – <i>“Should promote events that cultivate civic pride, while positively contributing to the economic health of Sturgeon County.”</i> <p>Events hosted by these venues positively contribute to the County’s economy but can generate land use conflicts.</p> <ul style="list-style-type: none"> ○ Policy 5.4.8 – <i>“Should direct development that substantially impact traffic volumes, intersection capacities and weight restrictions to roads and areas that are designed and constructed to accommodate the associated activity.”</i> <p>This site is located near Highway 2 and has access from Range Road 253. Therefore, a Roadside Development Permit was required, which the applicant has obtained. This permit states that no infrastructure upgrades are required based on the proposed operations.</p>
Implication of Administrative Recommendation	<p><u>Strategic Alignment</u></p> <p>Planned Growth – The AG2 District is an approved recommendation through the community-based Agribusiness and Agritourism Review Task Force. The district was designed to provide future-focused planning and investment certainty for those in agribusiness and agritourism industries. Sturgeon County desires to be a low-cost, internationally competitive location to conduct business.</p> <p>Collaborative Governance – The Land Use Bylaw amendment process is legislated by the MGA. Those affected by the proposed bylaw are provided the opportunity to comment during the Public Hearing, ensuring communities are consulted and engaged. Decisions made by Council are transparent and based on policy after respectful and informed debate.</p> <p><u>Organizational:</u> Administration has the capacity to coordinate the advertising and required information for the bylaw amendment.</p> <p><u>Financial:</u> Financial implications include the advertising of the Public Hearing.</p>
Alternatives Considered	<p>Council may defeat the motion to give first reading of Bylaw 1633/23.</p>

Implications of Alternatives	<p><u>Strategic Alignment</u> If Council refuses to grant first reading, the Bylaw would be defeated and would not proceed to Public Hearing or further readings.</p> <p><u>Organizational</u> A decision to give first reading of a Bylaw is not support for the Bylaw, but approval that the matter may proceed to Public Hearing to receive feedback from affected parties. It is the advice of Sturgeon County’s legal counsel that providing first reading of bylaws initiated by a third party is appropriate, to ensure due consideration and procedural fairness.</p> <p><u>Financial</u> None.</p>
Follow up Action	<ol style="list-style-type: none"> 1. Schedule a Public Hearing with respect to Bylaw 1633/23 (Planning and Development Services, October 2023).
Attachment(s)	<ol style="list-style-type: none"> 1. Attachment 1: Bylaw 1633/23 2. Attachment 2: Free Spirit Ranch Letter of Intent
Report Reviewed by:	<p>Martyn Bell, Program Lead, Planning & Development Services</p> <p>Bonnie McInnis, Manager, Planning & Development Services</p> <p>Travis Peter, General Manager, Development & Strategic Services</p> <p>Reegan McCullough, County Commissioner – CAO</p>

Strategic Alignment Checklist

Vision: *Offering a rich tapestry of historical, cultural, and natural experiences, Sturgeon County is a municipality that honours its rural roots and cultivates desirable communities. Uniquely situated to provide world-class agricultural, energy, and business investment opportunities, the County prioritizes responsible stewardship and dreaming big.*

Guiding Principles: Collaboration | Accountability | Flexibility | Excellence | Safety | Future Readiness | Affordability | Innovation

Community Outcome	Not consistent	Consistent	N/A
Planned Growth			
<ul style="list-style-type: none"> Internationally competitive to attract, grow and sustain diverse businesses; tenacious focus on new growth and innovation 	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<ul style="list-style-type: none"> Modern broadband and digital capabilities 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Low cost, minimal red-tape regulations 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Reliable and effective infrastructure planning; comprehensive land use and infrastructure planning 	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Thriving Communities			
<ul style="list-style-type: none"> Beautiful, surprising places with high standards; integrated natural spaces & trail systems; healthy and resilient 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Engaging cultural, historical, and civic amenities; strong community identity and pride 	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<ul style="list-style-type: none"> Safe, welcoming, and diverse communities; small community feel and personal connection; commitment to high quality of life 	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Environmental Stewardship			
<ul style="list-style-type: none"> Clean air, land, and water; Carbon neutral municipal practices; circular economy opportunities 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Conservation of natural areas and agricultural lands; enhanced greening and biodiversity; safekeeping ecosystems 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Sustainable development; partnerships with industry and others to drive emission reductions 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Collaborative Governance			
<ul style="list-style-type: none"> Predictable and stable external relationships; volunteer partnerships 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Meaningful connections with Indigenous communities 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Ongoing community consultation and engagement; transparent and action-oriented decision making based on sound rationale 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Respectful and informed debate; clear and supportive governance processes 	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Operational Excellence			
<ul style="list-style-type: none"> Engaged and effective people – Council, Admin and Volunteers; continuous learning and improvement mindset; nimble and bold, with strong leadership 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Quality cost-effective service delivery; robust procurement and operational practices and policies; asset management and performance measurement; careful debt and reserve stewardship; long-term financial planning and sustainability 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Future focused thinking to proactively respond to emerging opportunities and challenges 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<ul style="list-style-type: none"> Alternative revenue generation and service delivery models integrated strategic and business planning 	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>