

Agenda Item: 5.1

Briefing Note

Title 1:30 p.m. Public Hearing – Bylaw 1618/23 – Public Notification Bylaw

Issue To provide an opportunity for the public to provide comment on Bylaw 1618/23, the proposed Public Notification Bylaw.

Previous Council /
Committee
Direction

February 14, 2023 Regular Council Meeting

Motion 028/23: That Council give first reading of Bylaw 1618/23.

Report

Background Information

Requirements for Public Notification in Alberta Municipalities

- Requirements for municipal advertising of matters before Council in Alberta are prescribed in the *Municipal Government Act* (MGA), which is provincial legislation.
- Section 606 of the MGA specifies the requirements when the MGA or another enactment requires that a bylaw, resolution, meeting, public hearing, or something else be advertised pursuant to the MGA or another enactment.
- Section 606(2) of the MGA requires that notice be:
 - published at least once a week for 2 consecutive weeks in at least one newspaper or other publication circulating in the area to which the matter relates,
 - Mailed or delivered to every residence in the area to which the matter relates, <u>or</u>
 - Given by a method provided for in an alternate advertising bylaw established pursuant to section 606.1 of the MGA.
- Sturgeon County has relied upon section 606(2)(a) of the MGA in giving notice of matters required to be advertised, publishing notice at least once a week for 2 consecutive weeks in at least one newspaper circulating in the area to which the matter relates.
- Sturgeon County's minimum advertising requirements for land use planning matters are further clarified in section 3.3 of the Land Use Bylaw, which requires written notice to be provided to adjacent

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landowners (owners of property immediately abutting the subject property), municipalities located within 1.6 km of the subject property, and other affected landowners, as determined by the Manager of Planning & Development Services.

- For a number of years, Sturgeon County has published notices in the Morinville Free Press, Redwater Review, and St. Albert Gazette. Matters impacting the community generally have been advertised in all newspapers, while site-specific matters have been advertised in newspaper(s) most likely to reach citizens impacted by the matter (based on geography).
- There continues to be a decline in the print newspaper industry,
 particularly in smaller communities. Sturgeon County has been impacted
 by this trend, as the St. Albert Gazette has made the decision to cease
 distributing newspapers within Sturgeon County and is focusing efforts
 on online news. This change came into effect on December 1, 2022 with
 limited advance notice to the County.
- Although only one of three local newspapers, the St. Albert Gazette
 served the more densely populated areas of the County adjacent to St.
 Albert. Approximately 4,500 newspapers were distributed weekly to
 Sturgeon County residents through Canada Post.
- The *St. Albert Gazette* confirmed that it does not have paid subscriptions for the newspaper but is now available online without a subscription.
- Acknowledging the impact of the St. Albert Gazette's business decision on Sturgeon County residents' ability to receive timely information on matters impacting them, Administration completed a jurisdictional scan of how other rural municipalities are addressing this challenge.
- Most rural municipal comparators have passed an alternate advertising bylaw pursuant to section 606.1 of the MGA.

Alternate Advertising Bylaws

- Section 606.1 of the MGA provides that a municipality may pass a bylaw to provide for one or more methods, which may include electronic means, for advertising matters required to be advertised pursuant to section 606 of the MGA.
- The MGA requires that, before making such a bylaw, Council be satisfied that the method(s) the bylaw would provide for is likely to bring matters advertised to the attention of substantially all residents in the area to which the matter relates.
- The process for considering an alternate advertising bylaw pursuant to section 606.1 requires the opportunity for the public to provide input on the proposed bylaw, including:

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- At a public hearing as required by section 606.1(3) of the MGA, and/or
- By way of petition as authorized by section 231(1) of the MGA

Bylaw 1618/23 – Proposed Public Notification Bylaw

- At the February 14, 2023 Regular Council Meeting, Council gave first reading of Bylaw 1618/23. This Bylaw:
 - Acknowledges that many residents are accessing information through newer channels, including online;
 - Acknowledges the impact of the St. Albert Gazette's business decision to cease circulation of its newspaper to Sturgeon County residents by introducing additional requirements for advertising of County public notices;
 - Acknowledges the diversity of Sturgeon County residents and requires that notices be provided in a number of ways in order to draw the attention of as many residents as possible;
 - Provides a higher level of public notification than is currently required by section 606 of the MGA;
 - Provides a higher level of public notification than is currently being undertaken by Administration;
 - Is more comprehensive, clear, and robust when compared to the alternate advertising bylaws of comparator municipalities; and
 - Requires that the Bylaw be brought forward for review within one year of being passed in order for Council to confirm that the means of public notification prescribed in the Bylaw continue to be appropriate.
- For <u>General Matters</u>, and in accordance with the MGA, the Bylaw requires the CAO to publish notice:
 - In all local newspapers that, in the CAO's opinion, would bring the matter to the attention of substantially all affected residents in the area to which the thing relates;
 - To a "Notices" page of the County website; and
 - To at least one social media site, which may include Facebook or Twitter, as determined by the CAO.
- For <u>Site-Specific Matters</u>, and in accordance with the MGA, the Bylaw requires the CAO to publish notice:

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- o In at least one local newspaper that, in the CAO's opinion, would bring the matter to the attention of substantially all affected residents in the area to which the thing relates;
- To a "Notices" page of the County website;
- To at least one social media site, which may include Facebook or Twitter, as determined by the CAO; and
- On at least one temporary road sign erected in close proximity to the site, the location and content to be such that, in the CAO's opinion, would bring the matter to the attention of substantially all affected residents in the area to which the thing relates.
- In addition to the General Matters requirements, and in alignment with
 existing requirements pursuant to the County's Land Use Bylaw, written
 notice of <u>proposed Land Use Bylaw amendments</u> must be provided so
 that notice is received not less than five days before the thing required
 to be advertised to:
 - Adjacent landowners;
 - Municipalities located within 1.6km (one mile) of the parcel subject to the proposed bylaw, unless a different distance is stipulated within an Intermunicipal Development Plan, in which case that referral distance shall prevail; and
 - Other affected landowners, as determined by the CAO.
- Written notice provided under section 5.2 of the Bylaw must include:
 - The purpose of the proposed amending bylaw and the purpose of the public hearing;
 - The address where the proposed amending bylaw may be inspected;
 - An outline of the procedure to be followed by anyone wishing to provide input; and
 - The time, date, and place of the public hearing.
- Bylaw 1618/23 has been reviewed by legal counsel to ensure conformance with the MGA.

Public Hearing for Bylaw 1618/23

- Administration advertised the Public Hearing for Bylaw 1618/23 for 2 weeks in accordance with section 606.1(3) of the MGA.
- The Public Hearing was advertised in the ways prescribed for General Matters pursuant to the proposed Bylaw, including:
 - o In the St. Albert Gazette, Morinville Free Press, Redwater Review,

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and Fort Saskatchewan Record;

- o To a "Notices" page of the County website; and
- To social media.
- To ensure maximum exposure, notice of the Public Hearing was also posted to road signs located throughout the County.
- At the time of writing this Request for Decision, no written submissions for the Public Hearing were received.

Relevant Policy/Legislation/Practices

- Municipal Government Act (MGA), sections 606 and 606.1
- Sturgeon County Land Use Bylaw 1385/17

Implication

Strategic Alignment

Collaborative Governance – The proposed Public Notification Bylaw contributes to ongoing community consultation and engagement and transparent and action-oriented decision making based on sound rationale. Those affected by the proposed bylaw are provided the opportunity to comment during the Public Hearing, ensuring communities are consulted and engaged. Decisions made by Council are transparent and based on policy after respectful and informed debate.

Organizational

The proposed Public Notification Bylaw introduces new requirements, including posting notices to the website and social media, as well as signage for site-specific matters, which can be managed with existing resources.

Financial

The additional advertising requirements of the Public Notification Bylaw will have minimal financial impacts and can be managed within the existing operating budget.

Follow Up Action

1. Bring Bylaw 1618/23 to a future Council meeting for consideration of second and third readings.

Attachment (s)

- 1. Attachment 1: Bylaw 1618/23 Public Notification Bylaw
- 2. Attachment 2: Public Hearing Process

Report Reviewed

Jesse Sopko, General Manager, Corporate Services

bv

Reegan McCullough, County Commissioner - CAO

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Strategic Alignment Checklist

Vision: Offering a rich tapestry of historical, cultural, and natural experiences, Sturgeon County is a municipality that honours its rural roots and cultivates desirable communities. Uniquely situated to provide world-class agricultural, energy, and business investment opportunities, the County prioritizes responsible stewardship and dreaming big.

Guiding Principles: Collaboration | Accountability | Flexibility | Excellence | Safety | Future Readiness | Affordability | Innovation

Community Outcome	Not consistent	Consistent	N/A
Planned Growth			
• Internationally competitive to attract, grow and sustain diverse businesses; tenacious focus on new growth and innovation			×
Modern broadband and digital capabilities			\boxtimes
Low cost, minimal red-tape regulations			\boxtimes
Reliable and effective infrastructure planning; comprehensive land use and infrastructure planning			×
Thriving Communities			
Beautiful, surprising places with high standards; integrated natural spaces & trail systems; healthy and resilient			×
• Engaging cultural, historical, and civic amenities; strong community identity and pride			\boxtimes
Safe, welcoming, and diverse communities; small community feel and personal connection; commitment to high quality of life			\boxtimes
Environmental Stewardship			
 Clean air, land, and water; Carbon neutral municipal practices; circular economy opportunities 			\boxtimes
 Conservation of natural areas and agricultural lands; enhanced greening and biodiversity; safekeeping ecosystems 			\boxtimes
• Sustainable development; partnerships with industry and others to drive emission reductions			\boxtimes
Collaborative Governance			
Predictable and stable external relationships; volunteer partnerships			\boxtimes
Meaningful connections with Indigenous communities			\boxtimes
Ongoing community consultation and engagement; transparent and action-oriented decision making based on sound rationale		×	
 Respectful and informed debate; clear and supportive governance processes 		×	
Operational Excellence			
• Engaged and effective people – Council, Admin and Volunteers; continuous learning and improvement mindset; nimble and bold, with strong leadership		×	
• Quality cost-effective service delivery; robust procurement and operational practices and policies; asset management and performance measurement; careful debt and reserve stewardship; long-term financial planning and sustainability		×	
Future focused thinking to proactively respond to emerging opportunities and challenges		×	
Alternative revenue generation and service delivery models integrated strategic and business planning			×

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