

Agenda Item: ___5.1____

Briefing Note

Title

1:30 p.m. Public Hearing – Bylaw 1584/22 – Amendment to Land Use Bylaw 1385/17 - Redistricting of Highland Ridge from R2 – Country Estate Residential to AG – Agriculture

Issue

To provide an opportunity for members of the public to submit their comments regarding Bylaw 1584/22.

Previous Council / Committee Direction

April 12, 2022 Regular Council Meeting

Motion 155/22: That Council give first reading of Bylaw 1584/22.

September 14, 2021 Regular Council Meeting

Motion 451/21: That Council give third reading to Bylaw 1557/21.

July 10, 2017 Regular Council Meeting

Motion 351/17: That Council give third reading to Bylaw 1385/17, Land Use Bylaw.

July 13, 2010 Regular Council Meeting

Motion 289/10: That County Council approves third reading for Bylaw 1218/10 re: the adoption of the Highland Ridge Outline Plan.

Motion 291/10: That County Council approves third reading for Bylaw 1216/10 re: Highland Ridge Land Use Bylaw.

Report

Background Information

- Administration received an application for a proposed redistricting of a portion of land within SW-30-54-24-4 (10.63 acres) and NW-30-54-24-4 (8.35 acres), collectively known as "Highland Ridge". This would change the land use district from R2 Country Estate Residential to AG Agriculture.
- The Highland Ridge Outline Plan (Bylaw 1218/10) and redistricting of the same came into effect on July 13, 2010.
- Despite being zoned to facilitate development in accordance with the R2 – Country Estate Residential district since Bylaw 1216/10 came into effect, the land has remained undeveloped and has continued to be used for agricultural purposes.
- This parcel is located on the far east side of the Sturgeon Valley and falls within the Sturgeon Valley Core Area Structure Plan, adjacent to residential, agricultural, and environmentally protected lands. Given its

- location, municipal servicing through the parcel is not a requirement to facilitate development of other lands within the Sturgeon Valley Core Area Structure Plan.
- The Applicant has noted that development of this land into a multi-lot subdivision is not economically viable, and the land would be better suited for AG – Agriculture zoning, allowing for the permitted and discretionary uses set out in the Land Use Bylaw.
- Administration met with officials from the Edmonton Metropolitan Regional Board (EMRB), and it was agreed that this "downzoning" is considered to be a non-substantive amendment (technical mapping change) to the Sturgeon Valley Core Area Structure Plan as per the EMRB Planning Toolkit and therefore not subject to a Regional Evaluation Framework (REF) referral.
- The "downzoning" back to the AG Agriculture district is also supported by Policy 6.1.4 of the Edmonton Metropolitan Region Growth Plan. This policy states, "In the rural area, opportunities to redesignate prime agricultural land for agricultural uses will be encouraged in areas defined by municipal zoning or designations for non-agricultural uses, including, but not limited to, country residential areas or reclaimed resource extraction areas."

External Communication

- The Public Hearing for this Bylaw was advertised in the Morinville Free Press and Redwater Review for two consecutive weeks (April 20 and April 27) in accordance with the advertising requirements detailed within section 606 of the Municipal Government Act (MGA).
- Landowners within the area have been directly notified via a mailout.

Relevant Policy/Legislation/Practices:

- The MGA authorizes Council to establish and amend bylaws.
- Section 692 of the MGA requires that a municipality hold a public hearing prior to giving second reading to a proposed bylaw.
- Policy 6.1.4 of the Edmonton Metropolitan Region Growth Plan encourages the redesignation of prime agricultural lands from country residential back to agriculture.
- This land is within the boundary of the Sturgeon Valley Core Area Structure Plan and provides specific land use policies for this application. Section 5.3 of the ASP notes that the "...basic objective for areas designated agriculture in Figure 5: Development Concept Map is to allow for agriculture and related industries to be retained as land use within the Plan area." The policies that support this statement include:
 - "5.3.1 Specific land uses and development regulations for lands designated as Agriculture in Figure 5: Development Concept Map shall be in alignment with the Land Use Bylaw."
 - "5.3.2 The County shall allow for existing agricultural operations to continue in alignment with the Land Use Bylaw districting until Outline Plan(s) for future development have been approved by the County and redistricting has occurred."

Implication

Strategic Alignment:

Planned Growth – The "downzoning" is supported by regional policy and will not affect the developability of other lands within the Sturgeon Valley Core Area Structure Plan.

Collaborative Governance – The Land Use Bylaw amendment process is legislated by the MGA. Those affected by the proposed bylaw are provided the opportunity to comment during the Public Hearing, ensuring communities are consulted and engaged. Decisions made by Council are transparent and based on policy after respectful and informed debate.

Environmental Stewardship – The "downzoning" will help conserve agricultural lands within the Sturgeon Valley, for the foreseeable future.

Organizational:

Administration has the capacity to undertake the proposed redistricting.

Follow Up Action

1. Bring Bylaw 1584/22 forward for consideration of second reading (Planning and Development Services, May 2022).

Attachment (s)

- 1. Attachment 1: Bylaw 1584/22
- 2. Attachment 2: Public Hearing Process

Report Reviewed by:

Martyn Bell, Program Lead – Current Planning, Planning & Development Services

Bonnie McInnis, Manager, Planning & Development Services

Travis Peter, General Manager, Development & Strategic Services

Reegan McCullough, County Commissioner – CAO

Strategic Alignment Checklist

Vision: Offering a rich tapestry of historical, cultural, and natural experiences, Sturgeon County is a municipality that honours its rural roots and cultivates desirable communities. Uniquely situated to provide world-class agricultural, energy, and business investment opportunities, the County prioritizes responsible stewardship and dreaming big.

Guiding Principles: Collaboration | Accountability | Flexibility | Excellence | Safety | Future Readiness | Affordability | Innovation

Community Outcome	Not consistent	Consistent	N/A
Planned Growth			
• Internationally competitive to attract, grow and sustain diverse businesses; tenacious focus on new growth and innovation			×
Modern broadband and digital capabilities			\boxtimes
Low cost, minimal red-tape regulations		×	
• Reliable and effective infrastructure planning; comprehensive land use and infrastructure planning		\boxtimes	
Thriving Communities			
 Beautiful, surprising places with high standards; integrated natural spaces & trail systems; healthy and resilient 			\boxtimes
 Engaging cultural, historical, and civic amenities; strong community identity and pride 			X
 Safe, welcoming, and diverse communities; small community feel and personal connection; commitment to high quality of life 			\boxtimes
Environmental Stewardship			
 Clean air, land, and water; Carbon neutral municipal practices; circular economy opportunities 			\boxtimes
 Conservation of natural areas and agricultural lands; enhanced greening and biodiversity; safekeeping ecosystems 		⊠	
• Sustainable development; partnerships with industry and others to drive emission reductions			\boxtimes
Collaborative Governance			
Predictable and stable external relationships; volunteer partnerships			\boxtimes
Meaningful connections with Indigenous communities			\boxtimes
 Ongoing community consultation and engagement; transparent and action-oriented decision making based on sound rationale 		\boxtimes	
 Respectful and informed debate; clear and supportive governance processes 		×	
Operational Excellence			
 Engaged and effective people – Council, Admin and Volunteers; continuous learning and improvement mindset; nimble and bold, with strong leadership 			⊠
 Quality cost-effective service delivery; robust procurement and operational practices and policies; asset management and performance measurement; careful debt and reserve stewardship; long-term financial planning and sustainability 			×
Future focused thinking to proactively respond to emerging opportunities and challenges			×
Alternative revenue generation and service delivery models integrated strategic and business planning			×